# Central Intelligence Agency Freedom of Information Act Annual Report

# FISCAL YEAR 2019

#### I. Point of Contact for this report:

Mark Lilly Information and Privacy Coordinator Central Intelligence Agency Washington D.C. 20505 (703) 613-1287

The electronic link for access to the Report is:

http://www.foia.cia.gov/foia-annual-report

To obtain a copy of the Report in paper form write to the above address.

#### II. HOW TO MAKE A FOIA REQUEST

1. An individual may make a request for records under the Freedom of Information Act by sending a request to:

FOIA Requester Service Center Central Intelligence Agency Washington, D.C. 20505

Alternatively, one may send a request via facsimile to 703-613-3007, or by electronic mail at http://www.foia.cia.gov/foia\_request

2. The CIA consistently protects, among other things, classified national security information, information relating to intelligence sources and methods, and organizational information from release under the FOIA.

#### III. ACRONYMS, DEFINITIONS, AND EXEMPTIONS

**CADRE** - CIA Automated Declassification and Release Environment. A case management system, deployed in early 2008, used to process FOIA and PA cases.

**Administrative Appeal** – a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.

**Average Number** – the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.

**Backlog** – the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.

Component – for agencies that process requests on a decentralized basis, a "component" is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.

Consultation – the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.

Exemption 3 Statute – a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.

**FOIA Request** – a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a "third-party" request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., "first-party" requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act "systems of records" or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report.

Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)

**Full Grant** – an agency decision to disclose all records in full in response to a FOIA request.

**Full Denial** – an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.

**Median Number** – the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.

**Multi-Track Processing** – a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.

**Expedited Processing** – an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.

**Simple Request** – a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.

**Complex Request** – a FOIA request that an agency using multitrack processing places in a slower track based on the high volume and/or complexity of the records requested.

**Partial Grant/Partial Denial** – in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.

**Pending Request or Pending Administrative Appeal** – a request or administrative appeal for which an agency has not taken final action in all respects.

**Perfected Request** – a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.

**Processed Request or Processed Administrative Appeal** – a request or administrative appeal for which an agency has taken final action in all respects.

Range in Number of Days – the lowest and highest number of days to process requests or administrative appeals.

**Time Limits** – the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).

The nine FOIA exemptions are:

**Exemption 1**: classified national defense and foreign relations information

**Exemption 2**: internal agency rules and practices

**Exemption 3**: information that is prohibited from disclosure by another federal law

Exemption 4: trade secrets and other confidential business information

**Exemption 5**: inter-agency or intra-agency communications that are protected by legal privileges

**Exemption 6**: information involving matters of personal privacy

**Exemption 7**: records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual

**Exemption 8**: information relating to the supervision of financial institutions

**Exemption 9**: geological information on wells

# 3. Agency Component Abbreviations

Component Abbreviation	Component Name
CIA	Central Intelligence Agency

# IV. Exemption 3 Statutes

Statute	Type of Information Withheld	Case Citation	Agency / Component	Number of Times Relied upon by Agency / Component	Total Number of Times Relied upon by Agency Overall
50 U.S.C. § 3507 (formerly at 50 U.S.C. § 403g) (Central Intelligence Agency Act of 1949)	Intelligence sources and methods; certain information pertaining to Agency employees, specifically: "the organization, functions, names, official titles, salaries, or numbers of personnel employed by the Agency"	ACLU v. DOJ, 681 F.3d 61, 72-75 (2d Cir. 2012); Larson v Dep't of State, 565 F.3d 857, 865 n.2 (D.C. Cir. 2009); Berman v. CIA, 501 F.3d 1136, 1137-38, 1140 (9th Cir. 2007); Makky v. Chertoff, 489 F. Supp. 2d 421, 422 (D.N.J. 2007), aff'd on other grounds, 541 F.3d 205 (3d Cir. 2008).	CIA	1028	1028

#### V.A. FOIA REQUESTS -- RECEIVED, PROCESSED AND PENDING FOIA REQUESTS

Agency / Component	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
CIA	2332	2563	2261	2634
AGENCY OVERALL	2332	2563	2261	2634

After reviewing its database, CIA updated the number of requests pending as of the start of the Fiscal Year.

#### V.B.(1). DISPOSITION OF FOIA REQUESTS -- ALL PROCESSED REQUESTS

		Number			N	umber of Full [	Denials Bas	ed on Reasons	Other than E	xemptions			
Agency / Component	Number of Full Grants	of Partial Grants / Partial Denials	Number of Full Denials Based on Exemptions	No Records	All Records Referred to Another Component or Agency	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency Record	Duplicate Request	Other *Explain in Chart Below	TOTAL
CIA	157	331	607	343	66	7	6	32	429	56	93	134	2261
AGENCY OVERALL	157	331	607	343	66	7	6	32	429	56	93	134	2261

# V.B.(2). DISPOSITION OF FOIA REQUESTS -- "OTHER" REASONS FOR "FULL DENIALS BASED ON REASONS OTHER THAN EXEMPTIONS"

Agency / Component	Description of "Other" Reasons for Denials from Chart B(1)	Number of Times "Other" Reason Was Relied Upon	TOTAL
CIA	Litigation	96	
	Unable to Locate or Contact Requester	7	134
	Request Opened in Error	30	154
	Closed in Error	1	
AGENCY OVERALL			134

#### V.B.(3). DISPOSITION OF FOIA REQUESTS -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
CIA	959	7	1028	12	34	212	4	0	15	16	19	0	0	0
AGENCY OVERALL	959	7	1028	12	34	212	4	0	15	16	19	0	0	0

# VI.A. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING ADMINISTRATIVE APPEALS

Agency / Component	Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year
CIA	180	249	173	256
AGENCY OVERALL	180	249	173	256

#### VI.B. DISPOSITION OF ADMINISTRATIVE APPEALS -- ALL PROCESSED APPEALS

Agency / Component	Number Affirmed on Appeal	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number Completely Reversed/Remanded on Appeal	Number of Appeals Closed for Other Reasons	TOTAL
CIA	45	8	0	120	173
AGENCY OVERALL	45	8	0	120	173

#### VI.C.(1). REASONS FOR DENIAL ON APPEAL -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
CIA	42	2	43	0	2	4	0	0	0	0	0	0	0	0
AGENCY OVERALL	42	2	43	0	2	4	0	0	0	0	0	0	0	0

# VI.C.(2). REASONS FOR DENIAL ON APPEAL -- REASONS OTHER THAN EXEMPTIONS

Agency / Component	No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	Request in Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	Other *Explain in chart below
CIA	1	1	1	0	1	4	1	1	98	0	12
AGENCY OVERALL	1	1	1	0	1	4	1	1	98	0	12

# VI.C.(3). REASONS FOR DENIAL ON APPEAL -- "OTHER" REASONS

Agency / Component	Description of "Other" Reasons for Denial on Appeal from Chart C(2)	Number of Times "Other" Reason Was Relied Upon	TOTAL
CIA	Appeal Opened in Error	5	12
	Improper Appeal	7	
AGENCY OVERALL			12

# VI.C.(4). RESPONSE TIME FOR ADMINISTRATIVE APPEALS

Agency / Component	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
CIA	<1	124.73	<1	2593
AGENCY OVERALL	<1	124.73	<1	2593

# VI.C.(5). TEN OLDEST PENDING ADMINISTRATIVE APPEALS

Agency / Component		10th Oldest Appeal	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Appeal
	Date of Appeal	2013- 07-19	2013- 04-30	2013- 04-10	2013- 03-07	2012- 11-19	2012- 10-09	2012- 09-10	2012- 01-06	2011- 01-06	2007- 04-16
CIA	Number of Days Pending	1556	1612	1626	1650	1723	1751	1771	1942	2017	3128
AGENCY	Date of Appeal	2013- 07-19	2013- 04-30	2013- 04-10	2013- 03-07	2012- 11-19	2012- 10-09	2012- 09-10	2012- 01-06	2011- 01-06	2007- 04-16
OVERALL	Number of Days Pending	1556	1612	1626	1650	1723	1751	1771	1942	2017	3128

#### VII.A. FOIA REQUESTS -- RESPONSE TIME FOR ALL PROCESSED PERFECTED REQUESTS

	SIMPLE					COM	PLEX		EXPEDITED PROCESSING				
Agency / Component	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	
CIA	14	20.11	<1	100	191.50	329.70	4	2641	88	88	31	145	
AGENCY OVERALL	14	20.11	<1	100	191.50	329.70	4	2641	88	88	31	145	

#### VII.B. PROCESSED REQUESTS -- RESPONSE TIME FOR PERFECTED REQUESTS IN WHICH INFORMATION WAS GRANTED

		SIMPLE				COMPLEX				EXPEDITED PROCESSING				
Agency / Component	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days		
CIA	15	24.09	3	97	341	525.4	5	2641	N/A	N/A	N/A	N/A		
AGENCY OVERALL	15	24.09	3	97	341	525.4	5	2641	N/A	N/A	N/A	N/A		

#### VII.C. PROCESSED SIMPLE REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CIA	298	56	32	24	8	0	0	0	0	0	0	0	0	418
AGENCY OVERALL	298	56	32	24	8	0	0	0	0	0	0	0	0	418

#### VII.C. PROCESSED COMPLEX REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CIA	43	112	128	82	48	45	23	31	39	46	157	93	311	1158
AGENCY OVERALL	43	112	128	82	48	45	23	31	39	46	157	93	311	1158

#### VII.C. PROCESSED REQUESTS GRANTED EXPEDITED PROCESSING -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
CIA	0	1	0	0	0	0	0	1	0	0	0	0	0	2
AGENCY OVERALL	0	1	0	0	0	0	0	1	0	0	0	0	0	2

#### VII.D. PENDING REQUESTS -- ALL PENDING PERFECTED REQUESTS

		SIMPLE			COMPLEX		EXPED	ITED PROC	ESSING
Agency / Component	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days
CIA	578	59	224.98	1950	402	530.23	1	666	666
AGENCY OVERALL	578	59	224.98	1950	402	530.23	1	666	666

#### VII.E. PENDING REQUESTS -- TEN OLDEST PENDING PERFECTED REQUESTS

Agency / Component		10th Oldest Request	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Request
	Date of Receipt	2010- 06-11	2010- 01-29	2009- 08-05	2009- 01-28	2009- 05-05	2009- 04-15	2009- 01-28	2008- 12-23	2008- 07-09	2007- 12-27
CIA	Number of Days Pending	2335	2428	2548	2578	2608	2626	2680	2703	2818	2952
AGENCY	Date of Receipt	2010- 06-11	2010- 01-29	2009- 08-05	2009- 01-28	2009- 05-05	2009- 04-15	2009- 01-28	2008- 12-23	2008- 07-09	2007- 12-27
OVERALL	Number of Days Pending	2335	2428	2548	2578	2608	2626	2680	2703	2818	2952

#### VIII.A. REQUESTS FOR EXPEDITED PROCESSING

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
CIA	1	32	3.5	9.5	23
AGENCY OVERALL	1	32	3.5	9.5	23

# VIII.B. Requests for Fee Waiver

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
CIA	3	1	22	22
AGENCY OVERALL	3	1	22	22

#### IX. FOIA Personnel and Costs

		PERSONNEL			COSTS	
Agency / Component	Number of "Full-Time FOIA Employees"	Number of "Equivalent Full-Time FOIA Employees"	Total Number of "Full- Time FOIA Staff"	Processing Costs	Litigation- Related Costs	Total Costs
CIA	47	27.00	74.00	7060591.00	1155651.00	8216242.00
AGENCY OVERALL	47	27.00	74.00	7060591.00	1155651.00	8216242.00

# X. Fees Collected for Processing Requests

Agency / Component	Total Amount of Fees Collected	Percentage of Total Costs
CIA	577.21	0.0001
AGENCY OVERALL	577.21	0.0001

# XI.A. Number of Times Subsection (C) Used

Agency / Component	Number of Times Subsection Used
CIA	0
AGENCY OVERALL	0

# XI.B. Number of Subsection (A)(2) Postings

Agency / Component	Number of Records Posted by the FOIA Office	Number of Records Posted by Program Offices
AGENCY OVERALL	3	13168

#### XII.A. Backlogs of FOIA Requests and Administrative Appeals

Agency / Component	Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year
CIA	2384	237
AGENCY OVERALL	2384	237

#### XII.B. CONSULTATIONS ON FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING CONSULTATIONS

Agency / Component	Number of Consultations Received from Other Agencies that were Pending at the Agency as of Start of the Fiscal Year	Number of Consultations <u>Received</u> from Other Agencies During the Fiscal Year	Number of Consultations Received from Other Agencies that were Processed by the Agency During the Fiscal Year	Number of Consultations Received from Other Agencies that were Pending at the Agency as of End of the Fiscal Year
CIA	509	589	395	703
AGENCY OVERALL	509	589	395	703

After reviewing its database, CIA updated the number of consultations received from other agencies pending at the start of the Fiscal Year.

#### XII.C. CONSULTATIONS ON FOIA REQUESTS -- TEN OLDEST CONSULTATIONS RECEIVED FROM OTHER AGENCIES AND PENDING AT THE AGENCY

Agency / Component		10th Oldest Consultation	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Consultation
	Date	2014-12-02	2014- 12-02	2014- 10-09	2014- 08-26	2014- 07-18	2014- 03-31	2014- 03-31	2011- 12-09	2011- 10-12	2011-08-09
CIA	Number of Days	1213	1213	1248	1279	1306	1383	1383	1960	2000	2044
AGENCY	Date	2014-12-02	2014- 12-02	2014- 10-09	2014- 08-26	2014- 07-18	2014- 03-31	2014- 03-31	2011- 12-09	2011- 10-12	2011-08-09
OVERALL	Number of Days	1213	1213	1248	1279	1306	1383	1383	1960	2000	2044

# XII.D.(1). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- REQUESTS RECEIVED AND PROCESSED

	NUMBER OF REC	UESTS <u>RECEIVED</u>	NUMBER OF REQUESTS <u>PROCESSED</u>		
Agency / Component	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
CIA	2726	2563	2345	2261	
AGENCY OVERALL	2726	2563	2345	2261	

XII.D.(2). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED REQUESTS

Agency / Component	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual Report
CIA	2009	2384
AGENCY OVERALL	2009	2384

XII.E.(1). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- APPEALS RECEIVED AND PROCESSED

	NUMBER OF AP	PEALS <u>RECEIVED</u>	NUMBER OF APPEALS <u>PROCESSED</u>		
Agency / Component	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report	
CIA	277	249	219	173	
AGENCY OVERALL	277	249	219	173	

# XII.E.(2). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED APPEALS

Agency / Component	Number of Backlogged Appeals as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report
CIA	158	237
AGENCY OVERALL	158	237