

Louisiana Senate Finance Committee



FY18 Executive Budget

10 – Children and Family Services (DCFS)

May 2017

Sen. John A. Alario, Jr., President

Sen. Eric LaFleur, Chairman

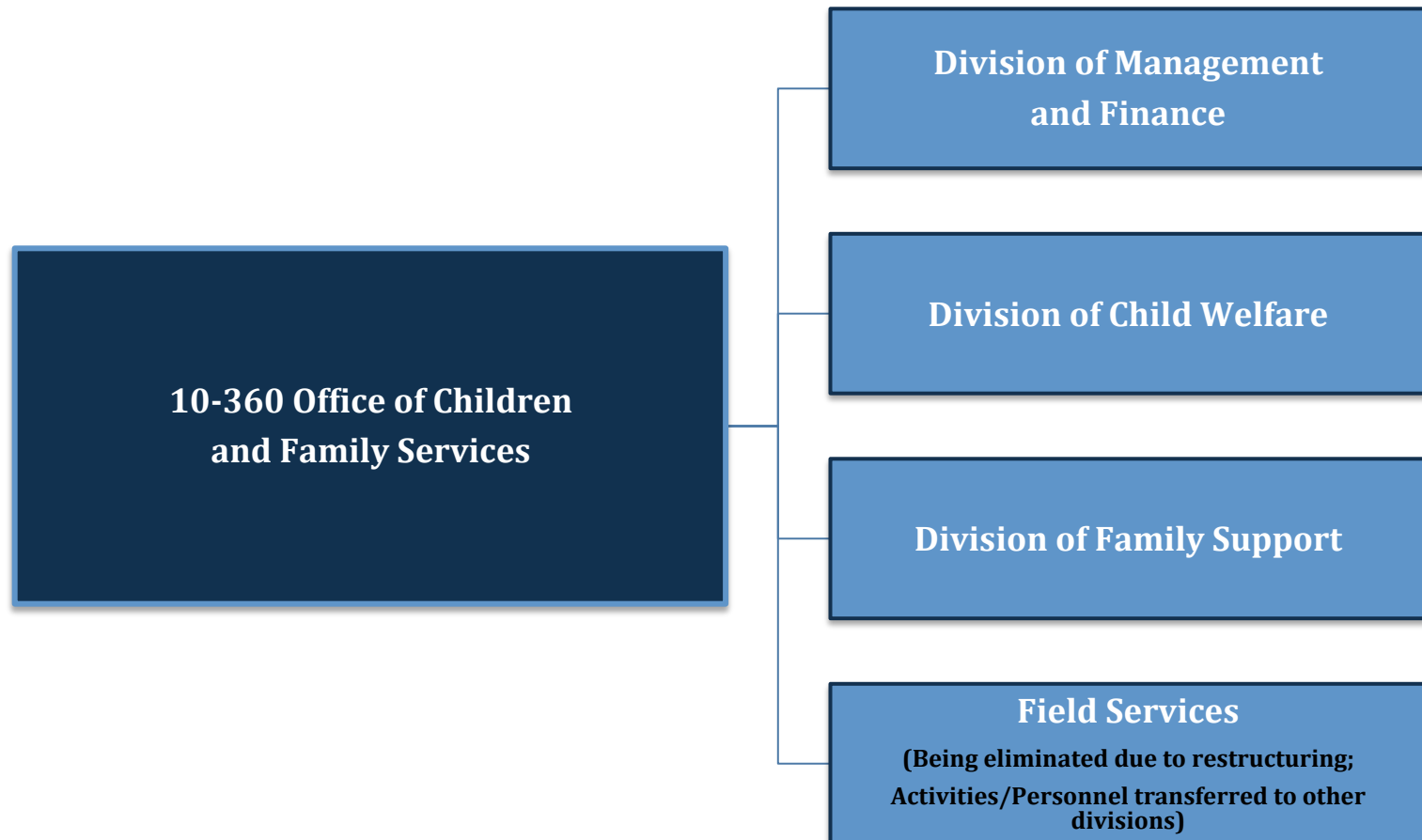




FY18 Executive Budget

Schedule 10 — DCFS Agencies

Departmental mission — “To keep children safe, help individuals and families become self-sufficient, and provide safe refuge during disasters.”





DCFS

FY16, FY17, and FY18 Comparison

Total Funding — All Means of Finance

Total Funding	FY16 Actual	FY17 Enacted	FY17 EOB as of 12-1-16	FY18 Recommended	FY18 Re-engrossed	Difference FY18 Re- engrossed vs. FY17 EOB as of 12-1-16
Preamble	\$ -	\$ -	\$ -	\$ -	\$ (19,508,580)	\$ (19,508,580)
Management & Finance	\$ 98,530,701	\$ 111,389,945	\$ 113,150,304	\$ 174,807,095	\$ 174,807,095	\$ 61,656,791
Child Welfare	\$ 180,455,235	\$ 214,024,837	\$ 214,024,837	\$ 318,727,085	\$ 318,727,085	\$ 104,702,248
Family Support	\$ 155,014,953	\$ 167,214,674	\$ 172,445,741	\$ 281,321,361	\$ 281,321,361	\$ 108,875,620
Field Services	\$ 192,926,771	\$ 211,942,576	\$ 211,825,342	\$ -	\$ -	\$ (211,825,342)
TOTAL	\$ 626,927,660	\$ 704,572,032	\$ 711,446,224	\$ 774,855,541	\$ 755,346,961	\$ 43,900,737
Total Authorized FTEs	3,409	3,409	3,447	3,447	3,447	-

EOB March 2017	FY18 Re- engrossed HB1	Difference
\$ 709,322,850	\$ 755,346,961	\$ 46,024,111
3,657	3,447	(210)

Total State Effort — State General Fund, Dedicated Funds, and Fees and Self-generated Revenue

FY17 EOB as of 12-1-16	FY17 EOB as of March 2017 (Includes Attrition Adjustment)	Difference	FY18 Recommended	Difference	FY18 Re- engrossed	Difference	Difference
TOTAL STATE EFFORT	TOTAL STATE EFFORT	EOB 12-1-16 vs. EOB March 2017	TOTAL STATE EFFORT	EOB March 2017 vs. FY18 Recommended	TOTAL STATE EFFORT	EOB March 2017 vs. FY18 Re- engrossed	FY18 Recommended vs. FY18 Re- engrossed
\$179,506,081	\$178,707,484	\$ (798,597)	\$198,935,354	\$ 20,227,870	\$179,426,774	\$ 719,290	\$ (19,508,580)

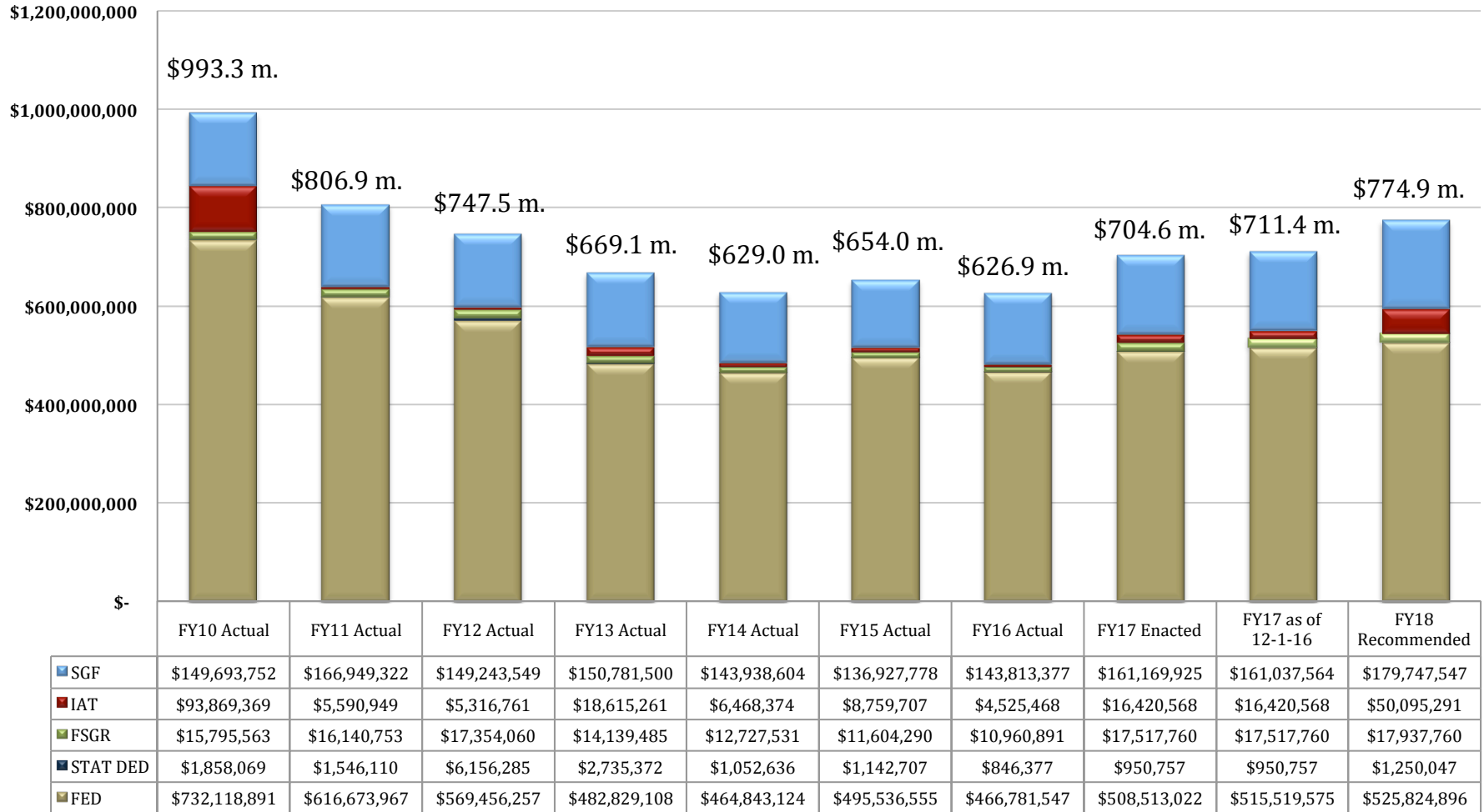


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Changes in Funding since FY10

Total Budget by Fiscal Year and Means of Finance (in \$ millions)

Change from FY10 to FY18 is -22%.

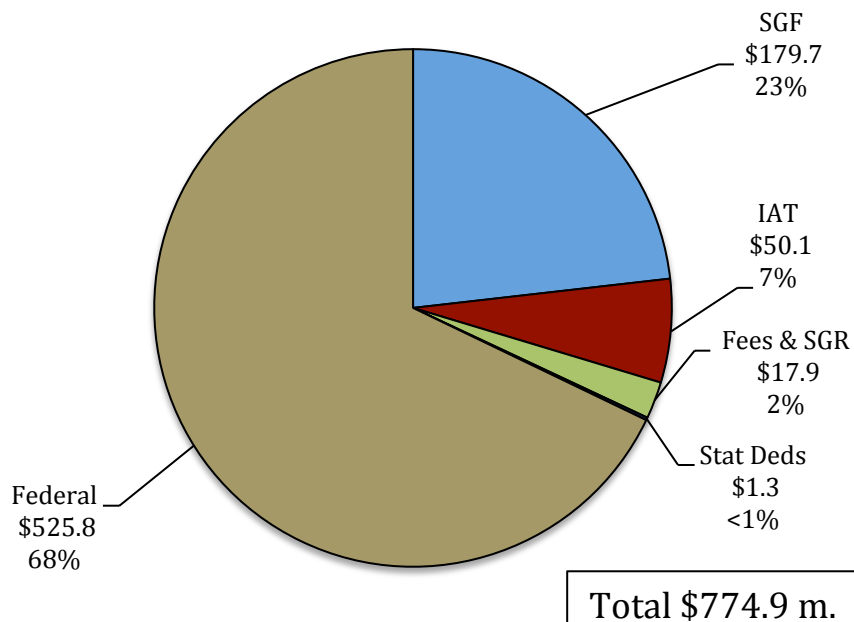




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FY18 Recommended Means of Finance

**FY18 Recommended
Total Means of Finance**
(In Millions)



Non-SGF Sources of Funding:

Sixty-eight percent of DCFS funding comes from **Federal sources**. These sources include the Social Security Act, Title IV-D; Food Stamp Act of 1977; Temporary Assistance for Needy Families (TANF); Child Care Block Grant; Refugee Resettlement Act of 1980 (P.L. 212) for Needy Families (P.L. 86-571, and Section 1113 of the Social Security Act) for administration of payments to impoverished U.S. citizens returned to this country; Title IV-E for foster children room and board costs and for Independent Living services; Child Abuse and Neglect Grant; Children's Justice Act Grant; Social Security Income (SSI); Social Security Disability Income (SSDI); Title XX Social Services Block Grant (SSBG); Adoption Incentive Payments, and Community Based Family Resource Grant.

Interagency Transfer sources include the Louisiana Department of Health (LDH) - Medical Vendor Administration program for shared costs for development of the Modernization Project and for the implementation of the Integrated Eligibility System; the Department of Education - State Activities for day care funding for foster children ages three or older, and for child care payments for STEP (Strategies to Empower People) eligible families.

Fees and Self-generated Revenues are derived from parental contributions for foster children costs, from one-half of the fee charged for marriage licenses, and from Title IV-D Child Support Enforcement collections and miscellaneous collections.

Statutory Dedications are from the Children's Trust Fund, the Battered Women's Shelter Fund, the Fraud Detection Fund, and the SNAP Fraud and Abuse Detection and Prevention Fund.



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FY18 Recommended Means of Finance by Agency

Total MOF by Agency	SGF	IAT	FSGR	Stat Deds	Federal	Total
Management and Finance	\$58,171,217	\$36,250,193	\$0	\$0	\$80,385,685	\$174,807,095
Child Welfare	\$55,719,531	\$11,790,435	\$2,606,503	\$865,753	\$247,744,863	\$318,727,085
Family Support	\$65,856,799	\$2,054,663	\$15,331,257	\$384,294	\$197,694,348	\$281,321,361
Field Services	\$0	\$0	\$0	\$0	\$0	\$0
TOTALS	\$179,747,547	\$50,095,291	\$17,937,760	\$1,250,047	\$525,824,896	\$774,855,541



DCFS Dedicated Funds FY16, FY17, and FY18

Dedicated Funds	Source of Funding	FY16 Actual	FY17 Enacted	FY18 Recommended
Battered Women Shelter Fund	Various court fees over multiple judicial districts	\$80,893	\$92,753	\$92,753
Children's Trust Fund	Legislative appropriations; donations of income tax returns; fees for birth certificates	\$452,580	\$473,710	\$773,000
Fraud Detection Fund	Money recovered through fraud detection less the federal funding agency's share; civil fines collected from retailers who violate the provisions of law concerning cash assistance electronic benefits	\$312,904	\$374,294	\$374,294
SNAP Fraud and Abuse Detection and Prevention Fund	Checkoff donations on individual income tax refunds and other contributions	\$0	\$10,000	\$10,000
TOTALS		\$846,377	\$950,757	\$1,250,047

Dedicated Funds used to solve FY17 Mid-Year Deficits — Includes December and February Adjustments

Dedicated Fund	Amount
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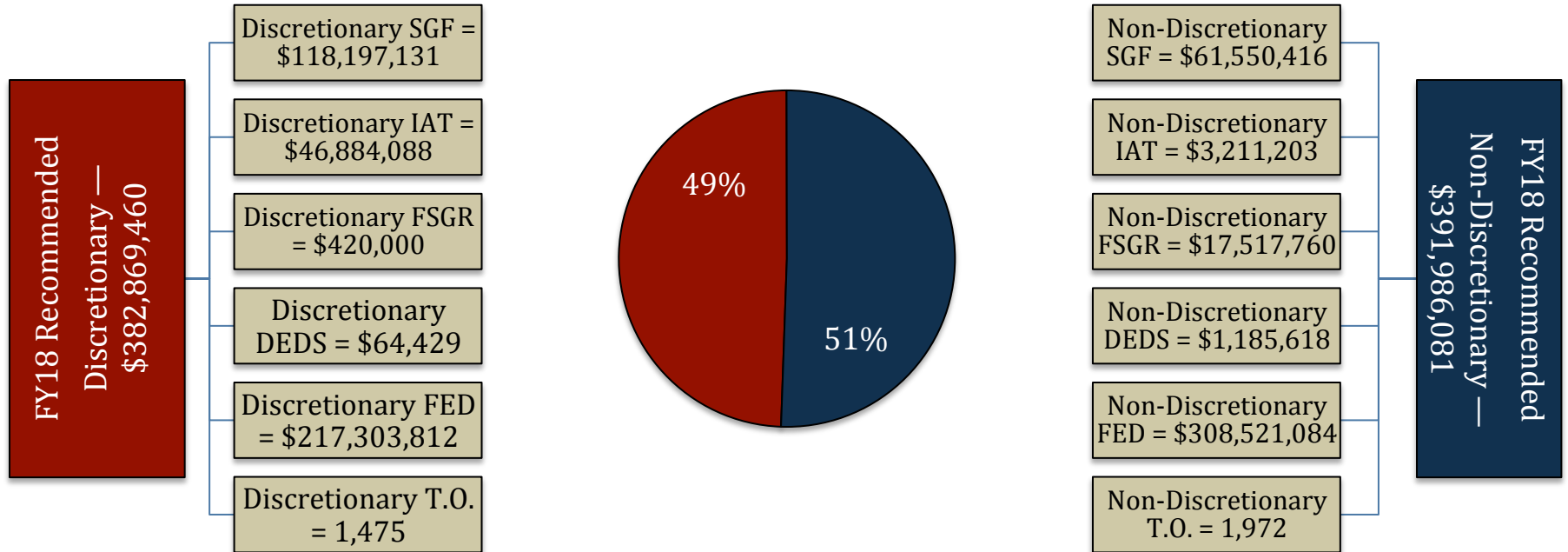
DCFS Expenditures FY16, FY17, and FY18

Expenditure Category	FY16 Actual	FY17 Enacted	FY18 Recommended	Percent Change FY17 Enacted vs. FY18 Recommended
Personal Services:	\$248,859,528	\$276,413,027	\$282,354,143	2.1
Salaries	\$146,296,413	\$161,405,058	\$141,897,747	(12.1)
Other Compensation	\$5,757,115	\$8,748,409	\$8,748,409	-
Related Benefits	\$96,806,000	\$106,259,560	\$131,707,987	23.9
Operating Expenses:	\$22,616,261	\$27,634,245	\$27,697,222	0.2
Travel	\$884,199	\$2,242,492	\$2,267,269	1.1
Operating Services	\$20,302,410	\$23,011,469	\$23,034,669	0.1
Supplies	\$1,429,652	\$2,380,284	\$2,395,284	0.6
Professional Services	\$8,350,689	\$11,550,117	\$11,550,117	-
Other Charges:	\$347,101,182	\$388,974,643	\$451,754,059	16.1
Other Charges	\$171,332,286	\$220,159,163	\$225,817,661	2.6
Debt Service	\$0	\$0	\$0	-
Interagency Transfers	\$175,768,896	\$168,815,480	\$225,936,398	33.8
Acquisitions & Major Repairs:	\$0	\$0	\$1,500,000	-
Acquisitions	\$0	\$0	\$1,500,000	-
Major Repairs	\$0	\$0	\$0	-
Total Expenditures	\$626,927,660	\$704,572,032	\$774,855,541	10.0



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FY18 Discretionary/Non-Discretionary Comparison



Total Discretionary Funding by Office		
Children and Family Services	\$ 382,869,460	100%
Total Discretionary	\$ 382,869,460	100%

Total Non-Discretionary Funding by Type		
Needed for Debt Service	\$ 7,091,320	2%
Unavoidable Obligations	\$ 384,894,761	98%
Total Non-Discretionary	\$ 391,986,081	100%

Debt Service = Rent in State-owned Buildings

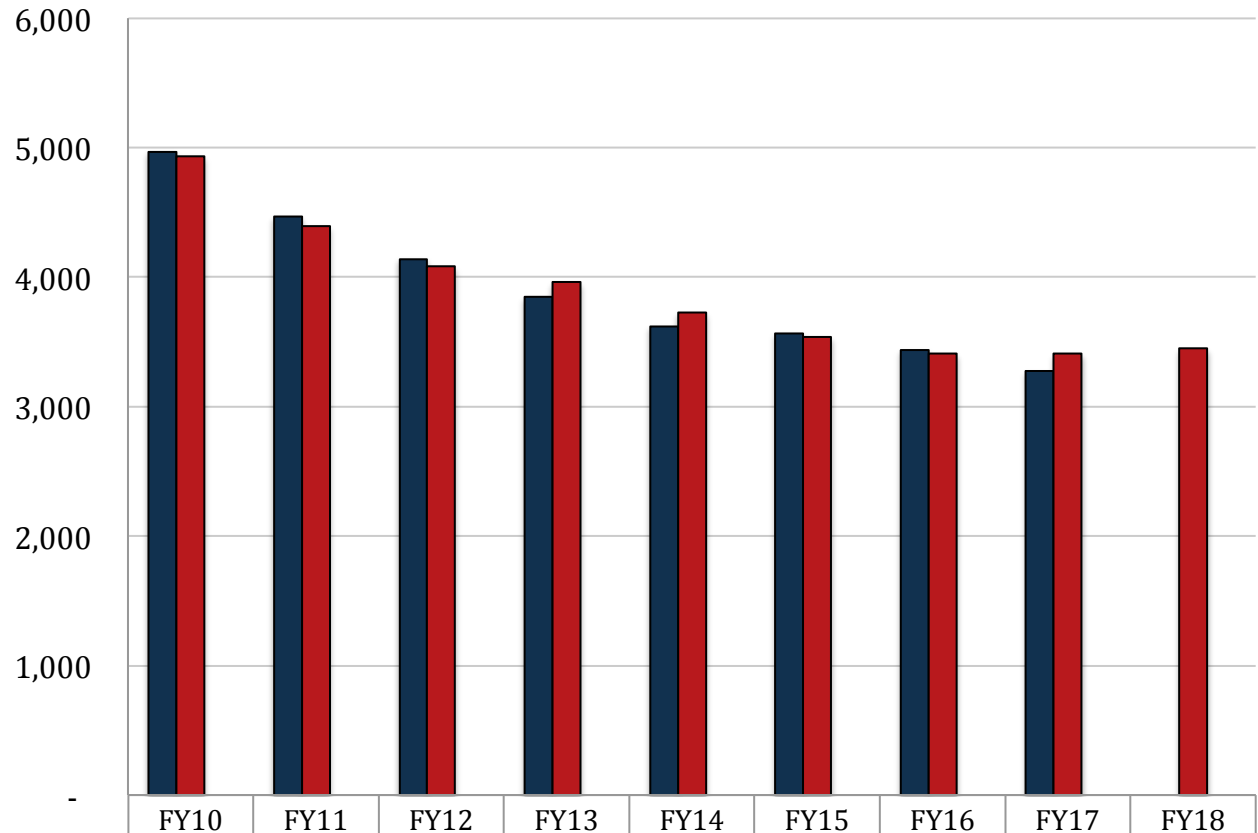
Unavoidable Obligations = Retirees Group Insurance; Maintenance in State-owned Buildings; Legislative Auditor Fees; Children's Trust Fund; Foster Care; Family Preservation and Children Services; Title IV-B Part 1 Child Welfare Services; Title IV-B Part 2 Promoting Safe and Stable Families; Child Care Development Fund; and Title IV-D Child Support Enforcement.



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FTEs, Authorized Positions, and Other Charges Positions

Total Authorized Positions have decreased by 1,488 from FY10 to FY18, a 30-percent drop.



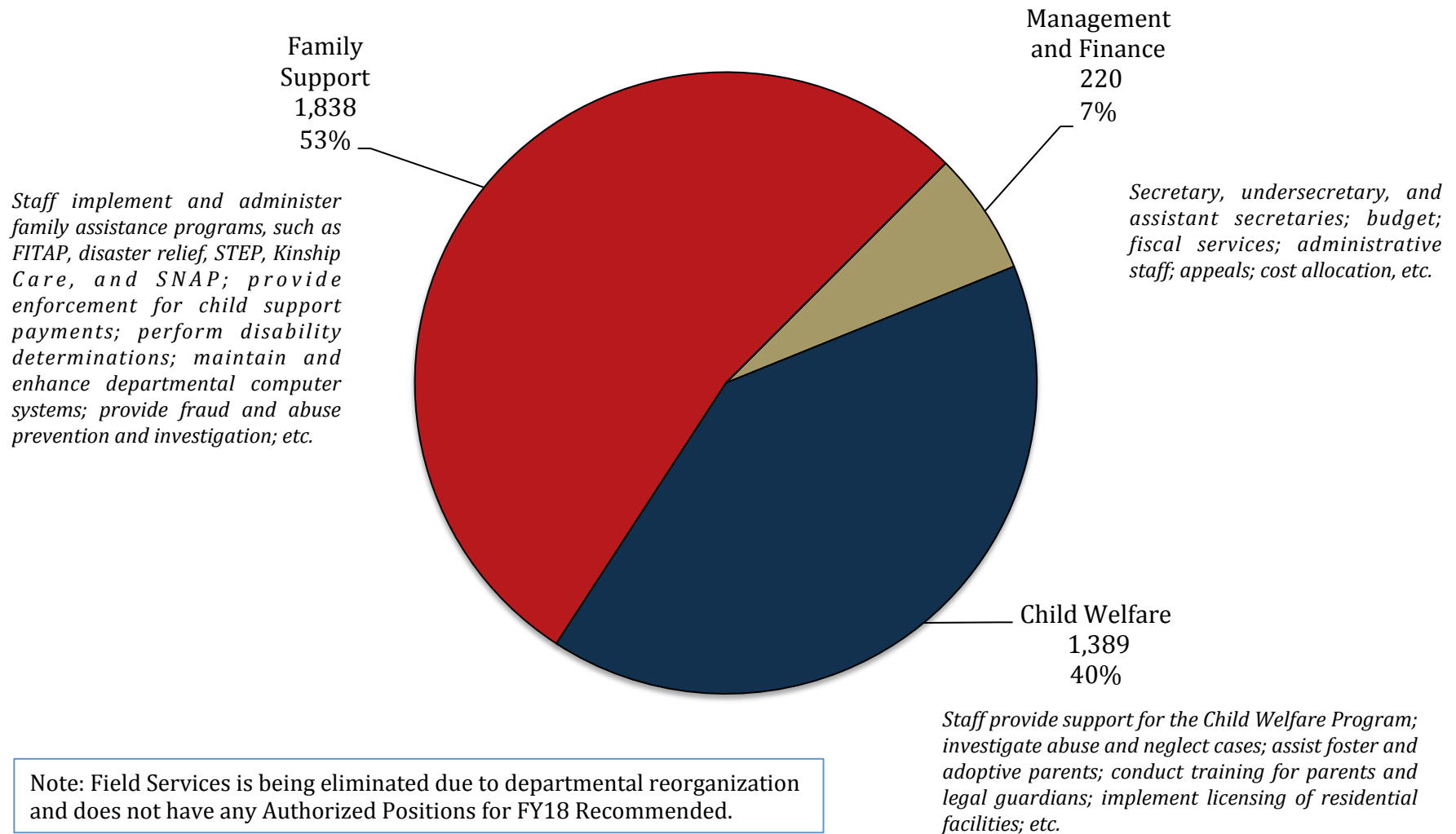
	FY10	FY11	FY12	FY13	FY14	FY15	FY16	FY17	FY18
■ Total FTEs (as of July 1 of each fiscal year)	4,969	4,465	4,141	3,845	3,620	3,568	3,437	3,273	-
■ Total Authorized Positions (Enacted)	4,935	4,395	4,082	3,960	3,726	3,540	3,409	3,409	3,447
■ Authorized Other Charges Positions	-	-	-	-	-	-	-	-	-

Notes:
 Data for Total FTEs uses the first weekly employment report published by State Civil Service in July at the start of the named fiscal year.
 Data for Total Authorized Positions uses fiscal year enacted levels, except for FY18 Recommended.
 Data for Other Charges Positions are reflected in the Executive Budget per Act 377 of the 2013 Regular Legislative Session (beginning in FY15).



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FY18 Recommended Total Authorized Positions by Agency





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Total Statewide Adjustments for FY18

10A_DCFS
Department of Children and Family Services
ADJUSTMENTS TO EXISTING OPERATING BUDGET
Recommended

GEN. FUND	I.A.T.	SELF-GEN.	STAT. DED.	I.E.B.	FEDERAL	TOTAL	T.O.	DESCRIPTION
\$161,037,564	\$16,420,568	\$17,517,760	\$950,757	\$0	\$515,519,575	\$711,446,224	3,447	Existing Oper Budget as of 12/01/16
A. STATEWIDE STANDARDS								
(\$3,668,317)	\$0	\$0	\$0	\$0	(\$7,120,851)	(\$10,789,168)	0	State General Fund (SGF) reduction in accordance with the Louisiana Constitution, Article VII, Section 11(A).
\$230,314	\$0	\$0	\$0	\$0	\$427,723	\$658,037	0	Civil Service Training Series
\$7,044,683	\$0	\$0	\$0	\$0	\$13,376,717	\$20,421,400	0	Related Benefits Base Adjustment
\$1,371,158	\$0	\$0	\$0	\$0	\$2,375,201	\$3,746,359	0	Retirement Rate Adjustment
(\$3,077,524)	\$0	\$0	\$0	\$0	(\$5,336,823)	(\$8,414,347)	0	Salary Base Adjustment
(\$1,098,220)	\$0	\$0	\$0	\$0	(\$2,039,552)	(\$3,137,772)	0	Attrition Adjustment
\$0	\$0	\$0	\$0	\$0	(\$7,252,366)	(\$7,252,366)	0	Non-recurring Carryforwards
(\$104,443)	\$0	\$0	\$0	\$0	(\$202,742)	(\$307,185)	0	Risk Management
(\$24,096)	\$0	\$0	\$0	\$0	(\$48,923)	(\$73,019)	0	Legislative Auditor Fees
(\$141,807)	\$0	\$0	\$0	\$0	(\$275,272)	(\$417,079)	0	Rent in State-Owned Buildings
(\$25,867)	\$0	\$0	\$0	\$0	(\$50,213)	(\$76,080)	0	Maintenance in State-Owned Buildings
(\$4,284)	\$0	\$0	\$0	\$0	(\$8,316)	(\$12,600)	0	Capitol Park Security
\$21,340	\$0	\$0	\$0	\$0	\$41,426	\$62,766	0	Capitol Police
(\$1,198)	\$0	\$0	\$0	\$0	(\$2,325)	(\$3,523)	0	UPS Fees
\$1,518	\$0	\$0	\$0	\$0	\$2,946	\$4,464	0	Civil Service Fees
\$35,008	\$0	\$0	\$0	\$0	\$67,956	\$102,964	0	State Treasury Fees
(\$12,195)	\$0	\$0	\$0	\$0	(\$23,672)	(\$35,867)	0	Office of Technology Services (OTS)
\$183,356	\$0	\$0	\$0	\$0	\$355,925	\$539,281	0	Administrative Law Judges
(\$35,852)	\$0	\$0	\$0	\$0	(\$76,185)	(\$112,037)	0	Office of State Procurement



DCFS

Total Statewide Adjustments for FY18

10A_DCFS
Department of Children and Family Services
ADJUSTMENTS TO EXISTING OPERATING BUDGET
Recommended

GEN. FUND	I.A.T.	SELF-GEN.	STAT. DED.	I.E.B.	FEDERAL	TOTAL	T.O.	DESCRIPTION
A. STATEWIDE STANDARDS								
\$14,393,493	\$33,674,723	\$0	\$0	\$0	\$12,435,913	\$60,504,129	0	TOTAL NEW AND EXPANDED ADJUSTMENT
\$3,622,916	\$0	\$420,000	\$299,290	\$0	\$3,658,754	\$8,000,960	0	TOTAL OTHER ADJUSTMENTS ADJUSTMENT
\$179,747,547	\$50,095,291	\$17,937,760	\$1,250,047	\$0	\$525,824,896	\$774,855,541	3,447	Total Budget
\$18,709,983	\$33,674,723	\$420,000	\$299,290	\$0	\$10,305,321	\$63,409,317	0	Total Adjustments



DCFS

Significant Increases for FY18

Increase	Source	T.O.	Agency	Description
\$60,504,129	State General Fund; Interagency Transfers; Federal Funds	0	Management and Finance	NEW AND EXPANDED ADJUSTMENT — Increase of \$14,393,493 State General Fund; \$33,674,723 Interagency Transfers (Medicaid Federal Funds from the La. Department of Health); and \$12,435,913 in Federal Funds (Supplemental Nutrition Assistance Program (SNAP) and Temporary Assistance for Needy Families (TANF)) for the Integrated Eligibility Solution System (IESS) . This system will, among other things, support emergency and disaster functionality by integrating with the DCFS Disaster Supplemental Nutrition System (DSNAP) framework and will also join the department's SNAP and TANF programs through online application. In practical terms, IESS will integrate several database systems of LDH while eliminating the old mainframe system in DCFS and updating into a modern technology eligibility database. This new system is designed to reduce maintenance costs, improve reliability, and deliver more efficient service by addressing the constituency overlap between the departments.
\$4,755,832	State General Fund; Federal Funds	0	Management and Finance	Increase of \$2,377,916 State General Fund and \$2,377,916 Federal Funds for the implementation of a Comprehensive Child Welfare Information System (CCWIS) to track Child Welfare data and reduce duplicate entry in multiple systems.
\$1,500,000	State General Fund; Federal Funds	0	Child Welfare	Increase of \$1,125,000 State General Fund and \$375,000 Federal Funds to purchase seventy-five (75) vehicles to help maintain an adequate fleet.
\$905,838	Federal Funds	0	Child Welfare	Increase in Federal Funds for recruitment, training, education, and on-going support for foster and adoptive parents and legal guardians through the Quality Parenting Initiative .
\$540,000	State General Fund; Fees and Self-generated Revenues	0	Child Welfare	Increase of \$120,000 State General Fund and \$420,000 Fees and Self-generated Revenues for a grant from the Dave Thomas Foundation for Wendy's Wonderful Kid Recruiters , a child-focused recruitment model for adoption that promotes certain children that have been unsuccessful in being adopted.
\$299,290	Children's Trust Fund	0	Child Welfare	Increases budget authority in Statutory Dedications out of the Children's Trust Fund based on the most recent agency revenue projections for FY18. Funds will be used to contract with providers in each region to implement programs designed to prevent the physical and sexual abuse and gross neglect of children.



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Significant Decreases for FY18

Decrease	Source	T.O.	Agency	Description
(\$3,668,317)	State General Fund; Federal Funds	0	Statewide	2% reduction in accordance with Louisiana Constitution, Article VII, Section 11(A). Loss of SGF affects Federal Funds, which are reduced by (\$7,120,851) for a total reduction of (\$10,789,168).



DCFS

Significant Means of Financing Substitutions for FY18

MOF Swap	Source	T.O.	Agency	Description
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DCFS

Changes from FY18 Recommended to FY18 Re-engrossed

Changes from FY18 Recommended to FY18 Re- engrossed	Source	T.O.	Agency	Description
(\$19,508,580)	SGF	0	Preamble	Authorizes and directs the commissioner to reduce the appropriation for this department.



DCFS

Significant Budget Issues for FY18

Major Issues:

Caseload Adjustment

- The commissioner included \$4.7 million and 187 positions in the list of \$440 million unmet needs to address increased caseloads for DCFS workers.

Departmental Reorganization

- The following table shows the technical adjustments involved in eliminating Field Services and moving its funding, positions, and activities into other agencies of DCFS. The sum of all adjustments equals zero.

DCFS Reorganization FY18 Recommended								
Agency	SGF	IAT	FSGR	STAT DEDS	FED	TOTAL	T.O.	Adjustment Description
Management and Finance	\$379,251	\$0	\$0	\$0	\$704,130	\$1,083,381	15	Realigns funding and positions received from Field Services.
Management and Finance	\$565,893	\$0	\$0	\$0	\$188,632	\$754,525	9	Receives the Child Welfare Residential Licensing Division from Family Support.
Management and Finance	(\$1,731,598)	\$0	\$0	\$0	(\$2,032,746)	(\$3,764,344)	(3)	Transfers the State Office Customer Service and Call Center support team to Family Support.
Management and Finance	\$206,838	\$0	\$0	\$0	\$384,128	\$590,966	7	Receives the State Office of Policy and Planning Section from Family Support.
Management and Finance	\$1,164,660	\$0	\$0	\$0	\$2,162,941	\$3,327,601	35	Receives the State Office of Systems, Research, and Analysis Section from Field Services.
Management and Finance	\$363,723	\$0	\$0	\$0	\$675,485	\$1,039,208	10	Receives the State Office of Training Section from Field Services.
Child Welfare	\$25,561,050	\$6,426,222	\$0	\$0	\$71,300,656	\$103,287,928	1,292	Realigns funding and positions received from Field Services.
Child Welfare	(\$565,893)	\$0	\$0	\$0	(\$188,632)	(\$754,525)	(9)	Transfers the Child Welfare Residential Facility Licensing Division to Mgt & Finance.
Child Welfare	(\$2,400,000)	\$0	\$0	\$0	(\$3,600,000)	(\$6,000,000)	0	Transfers the Family Violence activity to Family Support.
Family Support	\$39,833,399	\$0	\$15,331,257	\$0	\$52,289,377	\$107,454,033	1,455	Realigns funding and positions received from Field Services.
Family Support	\$2,400,000	\$0	\$0	\$0	\$3,600,000	\$6,000,000	0	Receives the Family Violence activity from Child Welfare.
Family Support	\$1,731,598	\$0	\$0	\$0	\$2,032,746	\$3,764,344	3	Receives the State Office Customer Service and Call Center support team from Mgt. & Finance.
Family Support	(\$206,838)	\$0	\$0	\$0	(\$384,128)	(\$590,966)	(7)	Transfers the State Office of Policy and Planning Section to Mgt. and Finance.
Family Support	(\$1,164,660)	\$0	\$0	\$0	(\$2,162,941)	(\$3,327,601)	(35)	Transfers the State Office of Systems, Research, and Analysis Section to Mgt. & Finance.
Family Support	(\$363,723)	\$0	\$0	\$0	(\$675,485)	(\$1,039,208)	(10)	Transfers the State Office of Training Section to Mgt. & Finance.
Field Services	(\$65,773,700)	(\$6,426,222)	(\$15,331,257)	\$0	(\$124,294,163)	(\$211,825,342)	(2,762)	Eliminates funding and positions from Field Services and realigns them into other divisions.